1	IN THE CIRCUIT COURT OF THE FOURTH JUDICIAL CIRCUIT EFFINGHAM COUNTY, EFFINGHAM, ILLINOIS
3	ACCURACY FIREARMS, LLC, et al.)
4	Plaintiffs,)
5	Vs.)
6	GOVERNOR JAY ROBERT PRITZKER,) In his official capacity,)
7	EMANUEL CHRISTOPHER WELCH, in) 23-MR-4 His capacity as Speaker of the) House, DONALD F. HARMON, in his)
8	Capacity as Senate President,) KWAME RAOUL, in his capacity as)
9	Attorney General,)
10	Defendants.)
11	<u>HEARING</u>
12	REPORT OF PROCEEDINGS held in the above mentioned cause on the 18th day of January, 2023, before the Honorable JOSHUA
13	C. MORRISON
14	APPEARANCES:
15	MR. THOMAS G. DEVORE
16	Silver Lake Law Group 118 North Second Street
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18	On behalf of the Plaintiffs
19	MR. DARREN KINKEAD MISS LAURA K. BAUTISTA Deputy Bureau Chief Deputy Chief
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THE COURT: 2023-MR-4, Accuracy Firearms versus Jay
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    Robert Pritzker, Donald Harmon, Emanuel Welch, Kwame Raoul.
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     Show present Tom DeVore.
            MR. DEVORE: Yes, Your Honor. Tom DeVore on behalf
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    of the Plaintiffs in this matter, Accuracy Firearms, LLC are
     sitting here with me, and we also represent the other 865
    Plaintiffs in this matter.
            THE COURT: And forgive me if I don't read them all
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     off.
            MR. DEVORE: There is a list attached for your
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     information.
            THE COURT: I saw the list. I'll say et al.
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            MISS BAUTISTA: Good morning. Laura Bautista and
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    Darren Kinkead on behalf of the Governor and Kwame Raoul.
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            THE COURT: Good morning.
            MISS BAUTISTA: We filed a brief this morning at
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    10:00 a.m. I don't know if you have been able to see that or
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    not.
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            THE COURT: I have been in court all morning, so no,
     I did not see that.
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            MISS BAUTISTA: Would Your Honor prefer to continue
    the hearing to later this afternoon and have time to
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    consider our brief?
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THE COURT: This is an emergency hearing so I will

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read it. I don't know that I'm going to be the Judge assigned to it for sure, but I'm ready to proceed. I've read the complaint. That's the posture that I would like to take.

MR. DEVORE: I have a quick question, and maybe I misheard, that Counsel is appearing on behalf of two of the named Defendants. Are they not representing Mr. Harmon or Mr. Welch?

MISS BAUTISTA: That's correct.

THE COURT: Are you ready to proceed?

MR. DEVORE: I'm ready when the Court is ready.

THE COURT: The floor is your's.

MR. DEVORE: Thank you, Your Honor. We are here today on behalf of many clients, 866 to be exact. Four of them are LLC's. One of which, Accuracy Firearms, is included, who is currently a Federal firearms licensee. The other 842 Plaintiffs are citizens of the State of Illinois across approximately 87 counties.

This cause of action, Your Honor, was filed as a declaratory judgment action and also seeking emergency injunctive relief and permanent injunctive relief based upon among other things, procedural and substantive defects based upon the Illinois Constitution.

We've raised four different arguments in this cause

of action that ultimately the Court will be asked to draw conclusions on the merits as to whether or not Article 4

Section 8(d) of the Illinois Constitution has been violated due to the single issue rule, the three readings rule, and also Article 1 Section 2 of the Constitution for due process and equal protection violations.

As Your Honor has seen in the pleading, we have a House bill that was signed on January 10 by Governor Pritzker, 5471. House bill 5471 started it's life in the Illinois General Assembly back in January of 2022, with a title, subject, let's call it a subject, be specific, an Act Regarding Regulation. That's all it says. And it started as pretty much a one paragraph modification to the Illinois Insurance Code, but for all intense and purposes said gestures have to add their email to certain contracts, et cetera.

It passed through the House of Representatives quite expeditiously with a little bit of bipartisan support. One of those members is in the room today, and it went to the Senate and it sat in the Senate. Didn't move at all until late November. It eventually gets through two readings of the Senate, I'll get to those procedural issues in a second, and then on 3:00 Sunday afternoon, January 8, 2023, President of the Senate, Don Harmon, grabs a hold of that

bill and does what's known as a gut replace and converts an innocuous insurance regulation into what we will now call a weapons ban. And from that point in time, less than 48 hours, it is signed into law by Governor Pritzger and has become a Public Act that we are now questioning in front of this court today.

I've read the response briefly of my colleagues and they really take issue with likelihood of success on the merits and irreparable harm. They don't even address the rights and need of protection, nor do they address the balancing of the equities.

I want to read something, Your Honor, if I could, as I start with what they have put that I think gives credence to my client's arguments. And when they are talking about why my clients have not met their burden of showing they've suffered irreparable harm, my clients have alleged that each and everyday for which this law applies against them, their right to bare arms are being infringed.

But, of course, the Defendants, at least two of them because two of them are not here today, say that we misunderstand what the Act is doing. It says that the Plaintiffs can lawfully possess what they have defined, arbitrarily I would say, assault weapons and large capacity magazines as long as they owned them before the law took

effect, they have the right to possess them so we are not infringing upon their rights to bare arms.

They can't go buy one today if they wanted to. They can't transfer it to somebody else unless they are exempt persons. We'll get to that. They can't import them into the State of Illinois. And guess what, it's worth mentioning, we'll let you keep it and not be subject to felony offenses if you register it with us and tell us the name, make, model, serial number, et cetera, but your right to bare arms are not being infringed.

Now, when I get to some of the strict scrutiny that I'll talk about in a second, and the Court is likely, and I know it's aware, that when you start balancing the public's interest with the interest of citizens, what is the compelling interest of which the government is trying to satisfy when they enact laws like this? What is the public interest? Is it compelling?

You know where we typically look for those types of pieces of information, Your Honor? We look to the public record of the General Assembly. But guess what? There is nothing there for this Act because of the gamesmanship that they played. Because 345 days of the 347 days it was in the General Assembly, it was one paragraph about an insurance regulation. So the record that they would have to rely upon

to satisfy what they are trying to achieve with this law, it's not there.

But here's what they say. Since this Act took
effect what has changed is that there are fewer people in
Illinois who can lawfully possess assault weapons and large
capacity feeding devices. Is that the purpose of the Act?
I don't know. It says -- but then they go on to say, is
that certain gun stores, like the four that are listed here,
they are free to sell these weapons and these magazines to
multiple customers, such as current retired law enforcement,
they leave out many of the categories, members of the
military and then they say veterans.

I find it odd that they would put that in their pleading because if you read the statute, military veterans are not included as an exempt category. You have to be current active duty. I find it odd that our Legislature would tell a navy seal who has been honorably discharged, possibly one of the most fierce warriors on the planet, once you retire and you're a veteran, you can't have this weapon unless you registered it, but a retired city cop could.

That's one of the ridiculous propositions. They talk about how there is less people that can buy them is what they are trying to accomplish.

So my clients do have a right, Judge. They have a

right to bare arms. There is no doubt about that. We are not making Second Amendment Constitutional arguments here because those are for a different day and a different court, but my clients rights to bare arms is what this is doing. They acknowledge they are trying to limit their ability to purchase them and possess them. And they don't even argue that it's not a right in need of protection. They argue it's not irreparable harm.

I really want to get into the substance of their response as it relates to the likelihood of success because that's where the Court should focus it's attention. It's clear that right is being harmed every day that goes by.

Any of these folks are not free to go, I want to go buy a weapon today. I want to go buy a large capacity magazine.

You can't do that. That's irreparable.

Let's talk about now the issues, Judge, of likelihood of success. We don't have to prove these issues to you. You just have to look at any one of the four of these independent violations that we've raised and say is there a likelihood that my clients will be successful.

The first one I start with is the single issue rule of Article 4 Section 8(d). Single issue rule. The single issue rule is really the subject of two components. Does the subject on it's face, the wording, is it a legitimate

single subject? They even cite a case to you, the Sypien case, where they try to suggest, inappropriately, what that law stands for. But what it does stand for and what the cases that my client have given you, is there is a two tiered analysis. First one, is there a legitimate single subject? And that subject can be very broad. An act concerning criminal law has been deemed sufficient by our courts. You know what has never been deemed sufficient, sir? An Act Regarding Regulation. What does that even mean? An Act Regarding Regulation is a subject that is so broad, it could be about anything. There is no meaningful way to discern as the public or as representatives what that might mean. You can regulate and pass a law regarding any topic you want in the Illinois Compiled Statutes. So it doesn't even pass muster on the first of the two steps because regulation is so broad.

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There is no case law in Illinois that says that just saying an Act Regarding Regulation is deemed a sufficient category that passes muster on a single issue. It doesn't exist.

Secondly, if you get past that hurdle, then you have to look at what are the subjects? They are going to suggest to you that you have to look at the law as it was passed to determine whether it satisfies the single subject rule.

There is no case law that follows that. And what I'm proposing to you, Your Honor, is what happened here is that the subject of which this bill originated, an insurance regulation modification, is not remotely related to these last minute amendments that they changed it to. They changed it to guns.

Now they'll say to you they are both about regulation. That's true. But that takes you back to the first step of the analysis going well, that doesn't do any good because you could have made this bill about anything you want and could have said well, it's about regulation.

But the Court should still consider the propriety of looking at this and saying if the single issue rule is going to be completely torn down to the point that we can create not only a broad category, but we can have a law that starts it's life and lives most of it's life as one subject and then completely rip it out and replace it to a completely unrelated subject as long as it kind of matches the category we've given at the top, it's okay. You've defeated the purpose of the single issue rule. It means nothing any longer. Because I go back to this case and the specific example that only two days of it's 347 days of life did it have any relation to the regulation of firearms. So there is a likelihood of success that the single issue rule has

been violated by the General Assembly.

And I would point out to Your Honor that the General Assembly, Mr. Welch and Mr. Harmon who were the ones that did this, they are not even here to defend what I just argued to you about the single issue rule. The Attorney General has not entered their appearance on behalf of them to defend that issue. And when they try to do it, Judge, I'm going to be wondering if they are going to say we are not here representing them, but they are going to argue that that was proper. I don't know how they are going to do that.

Now as to the three readings rule. Let's talk about the three readings rule. The law in Illinois is clear on a couple of things. When a bill starts off as a subject and they holly gut it and replace it to a new subject, that is absolutely triggering of a requirement for the three readings rule to have to happen. You can use that as a parallel too, Judge, as to the single issue rule that we just argued.

So again, after this went through three readings of the House, the one paragraph insurance code, two readings in the Senate, they gut and replace, read it one time in the Senate, send it back to the House for concerns. It is crystal clear that is a violation of the three readings

rule. No doubt about it. They want to argue that it's not.

What they are going to argue is well the Enrolled Bill Doctrine forecloses the ability for a citizen to argue that. And there is case law where the Illinois Supreme Court has said most recently only about 20 years ago that we are going to for now, the courts are going to give deference to this clear abuse. They say it's a clear abuse, and then if the Legislature doesn't start by policing itself, we will revisit this issue. That's what they said.

And so I'm presenting to this court right now today that it revisit that issue because if we are not going to police the Legislature through the Court on this issue, they are going to do whatever they want. They are going to acknowledge it's a violation of three readings rule, but you can't do anything about it. Well that renders that provision meaningless. It renders it meaningless.

THE COURT: Mr. DeVore, are you suggesting that after it was, after the bill was changed, that there were three more readings that were required?

MR. DEVORE: The law actually says that, Judge.

THE COURT: I want that on the record.

MR. DEVORE: It says once there is a whole

replacement, that re-triggers the three readings rule. It would say once the Senate did that, it requires three

the House. That's what the law says. But what the cases that have so far given deference to the Legislature says under the Enrolled Bill Doctrine once Speaker Welch, who is not here, and once President Harmon, who is not here, have certified to the Governor for signature that they've complied with these requirements, that the Court is not going to invade that issue.

But they said crystal clear in the cases that we've cited, that if you continue this abuse, we will be back.

And I'm suggesting and asking this Court respectfully right now it's time to be back because if we are not going to put an end to that with these types of invasion of rights of our citizens, we don't have any due process, Judge, and I'm going to get to that in a second.

Third issue I want to talk about on likelihood of success is due process. And they try to suggest to Your Honor in their reply, well this is me recasting single issue and due process. I disagree. Article 1 Section 2 of the Illinois Constitution is a separate and independent requirement that these legislative procedures give the citizens of this state an opportunity to participate and an opportunity to have notice and to be involved in their government. That's what due process is all about. We

learned it in law school. Our first year law students each of us in here with law degrees would be ashamed we have to stand here and have this conversation.

So they are going to acknowledge that there has been a violation of the three readings rule and suggest to you that the Court shouldn't review it. The single issue rule they'll say, well, it's an Act Regarding Regulation and they are going to go around about that, but what is certain and what is something that they cannot get around is that those are violations of due process.

The people of this State, regardless of their positions and beliefs on the subject of firearms control, all have a right to participate effectively and meaningfully in their government.

My representative is sitting in this room and what I had to accept is that for 345 days he had no idea what was going on. And for two days when it got pushed through, there was no meaningful way for my representatives or me or my 12 and a half fellow citizens to participate in whether or not this law should have been passed as it was passed. That is a violation of due process of law under Article 1 Section 2 of the Illinois Constitution which is completely independent of Article 4 Section 8. If they want to suggest to you well the Enrolled Bill Doctrine forecloses the three

readings argument Article 4 Section 8, it does not foreclose an independent argument under Article 1 Section 2.

I've saved the best for last, Judge, because you know what happens when you push legislation through the General Assembly the way that they are doing it? Make no doubt about it, this would be the same argument that would be made and should be made in this court if the politics of our General Assembly were different. Equal protection under the law.

You read through, and I know Your Honor has, the exempt categories that we have here. You'll see current and retired law enforcement, department of corrections, jailers, county jailers, the prison wardens, the prison superintendent, administrative people appointed by the Governor are exempt. Military exempt. Current. Not retired. Go back to my navy seal. Sorry, you're out.

They have cited some case law to you and it's old case law and it's only in the Federal courts that say well, the right to bare arms is not a fundamental right under Federal or State law because an equal protection analysis in the State of Illinois is subjected to both equal protection under the Federal and State.

The case they cited also talks about the Illinois Supreme Court from 1984 talking about how well, at that

point in time, the Federal nor State court found the right to bare arms was a fundamental right. That was 38 years ago. The case law, most recently the <u>Bruen</u> case, June of 2022, made it crystal clear that the Second Amendment is a fundamental right. So the right to bare arms under equal protection analysis under Illinois law looks at whether it's a fundamental right under either of those provisions.

And I would quibble with my colleagues that the right to bare arms, even under the Illinois Constitution, is a fundamental right. Certainly Illinois law, Illinois Supreme Court authority has allowed some types of limitations on weapons that the Federal Court probably will have a problem with coming up sometime in the future. That's not the argument for today. That's a red herring. Under equal protection, my clients are in here arguing in this courtroom about a right that is absolutely fundamental.

So have these classifications of citizens violate equal protection? I would ask you first to consider how did those categories even make it in there in the first place?

And I struggle with this. I struggled with this for two weeks now since I have been going through this of those categories of people made their way into the exempt status.

You've read my brief. You know what my clients have argued.

But I'm still -- this is one of the biggest issues I've got

with this law.

And again, anybody that knows me knows I have fought and I continue to fight to this day for our law enforcement in the State of Illinois, but how is it that a retired law enforcement officer has more individual rights to bare arms for self-defense than a retired military guy? Any of the people sitting in this room that don't enjoy the exempt status. My clients who don't enjoy the exempt status, how are their rights to bare arms inferior to those listed? It doesn't make any sense. It makes no sense whatsoever. So for them to cite old law out of Federal courts that again, they at least acknowledge a little bit has likely been superceded by the Bruen case, but to suggest that the training of these individuals somehow or another gives them superior rights.

You know where they caught themselves, Judge, they
try to say this is about limiting the weapons in the hands
of people. Let's assume for conversation that that is their
purpose they are trying to satisfy. How does allowing
people that may have some training further the purpose of
limiting the firearms? They are inconsistent. They are
talking out of both sides of their mouth.

If limiting the possession of these weapons was their purpose, which I don't believe carries the day but

it's not for you, sir, today. The training of individuals to exercise that right has nothing to do with that. So what they are trying to do again with another red herring is to say we've exempted all of these people out because of their training. Okay, Legislature, put a training requirement in for the citizens of the State of Illinois before they can retain this right. There is an easy fix.

That's not what they are trying to accomplish,

Judge. That's not what they are trying to accomplish. The

exemptions they've created in this law, crystal clear

violate equal protection of my clients. All you have to

find today, sir, is that there is a likelihood of success on

that argument or any of the other three arguments to grant

the relief that my clients are asking for.

What my clients are asking for is for you to enter an injunction today on their behalf that says during the pendency of this case, they maintain their rights that have been afforded to the tens of thousands of exempt persons in the statute. No more. No less. They want to be treated the same, that's all, while you or whoever this case might be assigned to consider the merits of all of these arguments raised. That's not too much to ask, sir, that they be afforded their same rights as the people that have been exempt out.

And for those reasons, we are asking the Court to enter a temporary restraining order that says during the pendency of this case, we have satisfied there is a right in need of protection. I don't think there is a doubt about that. There is irreparable injury when you're trying to limit that right every day that goes by. There is no doubt about that. I've cited the case law to you. There is no remedy at law, and the likelihood and success of the merits on one of the four things that we've raised exist and balancing the equities demands that the Court protect their fundamental rights during this pendency which again puts them in the same status as all the exempt persons. Thank you. Plaintiffs rests.

THE COURT: Counsel.

MR. KINKEAD: Darren Kinkead on behalf of the two Defendants, the Governor and the Attorney General. Miss Bautista and I have divided up how we are going to approach the argument. I'll be addressing likelihood of the success on the merits. She will be addressing all the other. Unless you prefer otherwise, I'll start off.

THE COURT: You have the floor.

MR. KINKEAD: Thank you, Your Honor, I'm going to start by noting the question before the Court today and the question before the Court throughout the rest of this

litigation is not whether or not this is a good law. The question before the Court is not whether any of us in this room agree or disagree that these types of weapons should be banned or should not be banned. That's not the question before the Court. Our personal views on this law don't matter for the purposes of the motion that has been presented here today. The question is whether or not the Plaintiffs have satisfied each of the four essential elements as required for this Court to grant the extraordinary emergency remedy that they are seeking, and they have not satisfied those elements.

I'm going to address likelihood of success on the merits, and what I'm going to demonstrate that each of the four claims, not only are they unlikely to succeed on but they'll fail as a matter of law. The question here is not whether or not we agree with this law. It's whether or not the law violates the Illinois Constitution. And in order to determine whether or not the law violates the Illinois Constitution, we have to look at the specific claims that have been brought, the Illinois case law that tells us what elements those claims require, the other persuasive authority from Judges who have heard these same questions before, and take a look at them closely and determine whether or not a claim can be stated.

I'm going start with the single subject claim.

Mr. DeVore referred to it as single issue. It's actually single subject. In 8(d) Article 4 of the Illinois

Constitution, the Supreme Court has told us what the purpose of the single subject rule is, Your Honor. The purpose of the single subject rule is quote to prevent the combination of unrelated subjects in one bill to gain support for the package as a whole when the separate parts could not succeed on the individual merits. That is Kane County v. Carlson 116 Ill.2d 186.

THE COURT: Mr. Kinkead, let me ask you this. Isn't the bill as it's proposed completely different than as it was passed?

MR. KINKEAD: You are correct. But as I'm going to explain, that's not relevant for single subject purposes.

THE COURT: Please continue.

MR. KINKEAD: Your Honor, one more from the Illinois Supreme Court. I think this is important. The single subject quote does not impose onerous restrictions on the Legislative actions. On the contrary, quote it leaves the Legislature with wide latitude in determining the concept of bills. That's from Johnson v. Edgar 176 Ill.2d 499 quote the Legislature must go very far indeed to cross the line to a violation of the single subject rule. Also from Johnson.

As Mr. DeVore pointed out, there is, this is a two step analysis. The first question for you is does the legislation on it's face involve a legitimate single subject? The key point here, Your Honor, and this is the first area of disagreement between myself and Mr. DeVore, the key point here is that the State is not limited to the title of the Act in offering a legitimate single subject. The Act, Mr. DeVore is correct, as the very topic says. It says an Act Concerning Regulation. That doesn't matter for single subject purposes. Legitimate single subject maybe something different than what it says in the legislation. That's from the Illinois Supreme Court Wirtz v. Quinn. 13 is the most recent Illinois Supreme Court case on single subject. THE COURT: Do you have a courtesy copy? 16 MR. KINKEAD: Unfortunately, I don't. We found out about this --THE COURT: I would be glad to read it if you have 19 one. MR. KINKEAD: We did submit it in the brief. Ill 8903 Paragraph 32 Wirtz v. Quinn. It's a key case, Your Honor. It's in the brief, Mr. DeVore. MR. DEVORE: Thank you.

MR. KINKEAD: Here as we talked about, Your Honor,

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the Act is entitled an Act Regarding Regulation. For single subject purposes, it doesn't matter. I get to tell you today for the first time what the single subject of the bill is, and it's Firearm Regulation. That's from Wirtz. In Wirtz, Your Honor and I'll give you a little summary because you haven't had a chance to read it because I just told you what it was.

In <u>Wirtz</u>, the Act was titled an Act Concerning

Revenue. But the State once litigation started said no,

that's not the single subject we are going to defend. The

single subject we are going to defend is something

completely different. Capitol projects. And the Illinois

Supreme Court said that's fine. We'll determine whether or

not this Act satisfies single subject using capitol projects

as a single subject, not revenue, which is what it says in

the title.

The State can identify the single subject for the first time in litigation. That's what I've done today consistent with the <u>Wirtz</u> case from the Illinois Supreme Court. The single subject is Firearm Regulation.

The Court's task at step one, only task at step one is to ask whether the single subject I've identified,

Firearm Regulation, is a legitimate single subject. Is it a legitimate single subject? So how do you know if it's

legitimate? <u>Wirtz</u> again provides the answer. The question to ask is, is the subject identified by the State quote so broad that the single subject rule is evaded as a meaningful check on the Legislatures actions.

And there is another Supreme Court case that I want to cite to you for the standard of review, Your Honor,

People v. Cervantes 189 Ill.2d 80. Cervantes says in conducting the analysis, the term subject is to be liberally construed in favor of upholding the legislation. That's in Cervantes. Another Illinois Supreme Court case. There is no case directly on point. There is no case that I could find in the 24 hours I have been aware of that says Firearm Regulation is or is not a legitimate subject. We have some guide posts from prior Illinois Supreme Court cases that tell us what is and what isn't a legitimate single subject.

Here are some examples. Here are some examples the Supreme Court says are legitimate. The criminal justice system. That's from People v. Boclair 202 Ill.2d 89. Very, very broad. The criminal justice system is a legitimate single subject. Another example from Wirtz, capitol projects. Very, very broad. That's a legitimate single subject from the Illinois Supreme Court.

And from the other side what is not a legitimate single subject, we have examples of that as well. This is

from People v. Reedy 186 Ill.2d 1. The single subject proposed there was governmental matters, and the Illinois Supreme Court said no. That's too broad. Governmental matters could encompass almost anything.

Another example, <u>People v. Olender</u> 222 Ill.2d 123.

Revenue to the State and it's subdivisions. The Supreme

Court said that could encompass any sort of economic

activities. Too broad. So those are the guide posts of

what counts as a legitimate single subject and what doesn't.

Firearm Regulation easily satisfies the standard because it's much narrower than the criminal justice system which is a legitimate single subject. Much narrower than capitol projects. It stands in stark contrast to governmental matters or revenue to the State. Firearm Regulation is a legitimate single subject under Illinois single subject precedent. And because it is a legitimate single subject, we proceed to step two of the analysis.

Step two of the analysis says, do each of the individual provisions of the legislation that Plaintiffs challenge, do each of those individual provisions have a natural and logical connection to a legitimate single subject of Firearm Regulation? Do each of the provisions that they've identified flow naturally and logically to Firearm Regulation? They don't have to relate to each

other. They just have to relate to the legitimate single subject at the heart of the bill.

So what's the Court's role here again? The answer is provided in the <u>Wirtz</u> case. And I wish I had brought that courtesy copy because it's a very important case.

You're looking for a provision that "stands out as being constitutionally unrelated to a single subject." That's Paragraph 38 of <u>Wirtz</u>.

And again from <u>Wirtz</u>, appropriate deference to the Legislature requires the Court to limit it's review to "smoking gun provisions that clearly violate the intent and purpose of the single subject rule." That's Paragraph 42 of <u>Wirtz</u>.

So to sum it up, Your Honor, you're looking for a smoking gun provision that stands out as bearing no natural and logical connection to Firearm Regulation. That's what you're looking for. You didn't hear a lot about that from Mr. DeVore, but that's the actual standard for a single subject rule claim.

To the point, Your Honor, it is Plaintiffs substantial burden to make this showing. That's from the Supreme Court, again, People v. Malchow 193 Ill.2d 413. The pen cite is 429. It's their substantial burden to make a showing that one of the provisions identified does not

relate naturally and logically to Firearm Regulation.

So what have they identified? You didn't hear about it today but in the complaint which I know you've read,

Paragraph 42 tells us, I think the provisions that they believe are not naturally and logically related. So I'm going to go through those one by one and explain why they are.

The first one I believe is a reference to Section 5 of the legislation which is an amendment to 20 ILCS, this is a mouthful, 2605/2605-35(a)(7). This is the State Police Act. And the amendment to that Act in the legislation allows division of criminal investigation in the State Police to conduct investigations of illegal firearms trafficking as well as human trafficking and drug trafficking, and all of this relates to firearm legislation.

The Legislature was correct, Your Honor, to determine that there is a connection between firearms and all of the illegal trafficking. Illegal firearms are used to commit these crimes. They are also part of the economy related to these crimes. They are traded in the illegal network. The single subject permits the Legislature to articulate a purpose and provide the means necessary to accomplish that purpose. Increased investigatory power over crimes in which firearms are used unlawfully relates

naturally and logically to Firearm Regulation.

I'll turn next to the second one. I believe that is a reference to Section 7 of the legislation which is an amendment to 30 ILCS 500/1-10(b)(21). This is the Procurement Code. And the amendment says the code shall not apply to the State Police when they make expenditures on certain software to enforce the FOID Act, to enforce the Firearms Concealed Carry Act, the Firearms Restraining Order Act, et cetera, it goes on. But everything that the State Police are allowed to spend money or allowed to avoid procurement for relates naturally and logically to firearms. There is a natural and logical connection between each of the acts supported by the software and Firearm Regulation.

Section 3, the third one that's being challenged is Section 15 of the legislation which are amendments to 430 ILCS 67/40, 45, and 55, and this is all of the Firearm Restraining Order Act. I think it goes without saying so I won't spend too much time on it, a natural and logical connection between keeping firearms out of certain peoples hands, which is what the legislation does in the amendment, and the legitimate subject of firearm regulation. I don't have anything more to say on that.

THE COURT: You're suggesting that this legislation of keeping firearms out of the hands of the average citizen

is a good thing?

MR. KINKEAD: Two points. Well, three points. One is that's not the specific thing I'm referring to here. What I'm referring to here is not the provisions of the Criminal Code which now makes it unlawful to possess or makes it unlawful to sell, in the future will make it unlawful to possess certain types of weapons. That's not what this refers to.

THE COURT: You agree this Act keeps firearms out of the hands of the average citizen except those otherwise enumerated?

MR. KINKEAD: Yes. This particular section I'm talking about, the Firearm Restraining Order Act, which keeps the firearms out of the hands of people with mental illness or are in crisis. And all I'm saying here is that that relates naturally and logically to firearms. But the question that you originally asked, do I think this is a good thing? My answer as I said, it's irrelevant because I'm an employee of the Attorney General's Office in the executive branch. Our obligation is to defend the laws that have been passed by the Legislature. It's in the Constitution of the State.

THE COURT: I understand. I was asking for clarification.

MR. KINKEAD: Thank you, Your Honor. The final part on the subject of single subject, we talked about it a little bit and it's very clear, it does relate naturally and logically, and that's the matter of the Criminal Code.

That's the real meat of this bill, right? And again, as we discussed, that does keep certain weapons out of peoples hands. Whether it's a good thing or a bad thing is beside the point right now. The point right now is the single subject analysis. It obviously relates to Firearm

Regulation. Each of the provisions that Mr. DeVore has noted in his complaint do have that natural and logical connection to firearms regulation for the reasons I've explained.

He talked a lot about other aspects and you asked about one of those at the very beginning. For example, the fact that the entire bill was substituted out. That doesn't matter for single subject purposes. It just doesn't. It may be a good thing. It may be a bad thing, but it doesn't matter for single subject analysis. The Illinois Supreme Court is clear. First step, whether the single subject I've identified is legitimate, and the second step, you look just at the plain language of the legislation that passed and you make that determination if there is that natural and logical connection. Everything else is not supported by Illinois

Supreme Court law. It is just not relevant. So I'm going to sum up real quickly Count I.

THE COURT: Please.

MR. KINKEAD: The single subject of the legislation is firearms regulation. That is a legitimate single subject. It's not so broad that the single subject rule is invaded as a meaningful check on the Legislature's actions. And Plaintiffs are highly unlikely to carry their substantial burden that any of the four provisions they've identified in their complaint bare no natural or logical connection to firearms regulation. There are no smoking guns in this legislation. There is nothing that stands out as being unrelated to firearms regulation. There is simply no likelihood of success that Plaintiffs are going to succeed on Count I which alleges the single subject violation. If Your Honor has any questions, I'm happy to answer or I can move onto Count II.

THE COURT: No.

MR. KINKEAD: So the same is true for Count II. No likelihood of success on the merits. Count II was the three readings rule violation and Mr. DeVore is correct. Article 4 Section 8(d) of our Constitution does say that all bills must be read by title on three different days in each house. That is the three readings rule.

But as Mr. DeVore alluded, Section 8(d) continues.

It goes on to say that the Speaker of the House and the President of the Senate shall sign each bill that passes both houses to certificate that the procedural requirements have been met. That's the doctrine that he talks about.

And it's important to emphasize, Your Honor, that the Enrolled Bill Doctrine is in the Constitution. It is in the Constitution of this State. It is not something that the Illinois Supreme Court made up. It's not judicially created law. It's in the Constitution of this State. It is itself a Constitutional provision.

And it's interesting, if you take a look at the Supreme Court cases on this topic, and many were cited by Mr. DeVore in his complaint, others by us in the brief we cited this morning. The Enrolled Bill Doctrine was a deliberate choice made by the men and women who participated in the 1970 Constitutional convention that gave birth to our current Constitution.

The Enrolled Bill Doctrine was not always a part of our Constitution. In prior constitutions, the judiciary was allowed to inspect legislative process to make sure the Legislature complied with all of the procedural requirements. If this were 1940, 1950, or 1960, you might actually have the authority that Mr. DeVore wants you to

invoke here. You might have the authority to do what they are asking, to look behind the curtain and see if the Legislature did what it said it did. But as --

THE COURT: Are you suggesting that we no longer have the right to look behind the curtain?

MR. KINKEAD: Yes. And I'll explain why. The 1970 Constitutional Convention, the men and women who participated, deliberately made a different choice. They deliberately made the choices in that convention to take this authority away from the judiciary. And this is not me making this up. This comes from the Illinois Supreme Court which explains to us what happened at that convention.

And I can quote from the case that explains exactly how it went down. The case is <u>Cutinello</u>. For some reason I only wrote down the Plaintiffs name. 161 Ill.2d at 424.

It's referenced in our brief, of course. Quote the 1970

Constitutional Convention specifically contemplated the use of the Enrolled Bill Doctrine to prevent the invalidation of legislation on technical or procedural grounds. It quote determined that the Legislature would police itself with respect to procedure.

That is why time and time again the Illinois Supreme

Court has held that the Enrolled Bill Doctrine precludes

three readings claims like the one here. So there is many

Park District 203 Ill.2d 312. "We will not invalidate legislation on the basis of the three readings rule if the legislation has been certified". And I think there is no dispute. It has been certified. Here you can go to the Illinois General Assembly website and see that it has been certified.

So what does this mean for Plaintiffs success on the merits? There is two points I want to make. First is that Plaintiffs are certainly 100 percent not going to succeed on this claim because there is binding Illinois Supreme Court precedent that says these claims cannot proceed. These claims are not cognizable. There is binding Illinois Supreme Court precedent that says that. And as Your Honor knows, you are bound to follow, or the Judge that hears this case, is bound to follow Illinois Supreme Court precedent.

The Illinois Supreme Court did say they are leaving open the door, but that was for them to make a decision.

Not circuit courts to make a decision on their own. Circuit courts will continue to follow the Illinois Supreme Court cases until the Illinois Supreme Court says otherwise.

Plaintiffs are not at all likely to convince the Supreme Court to revisit the Enrolled Bill Doctrine to over turn the Enrolled Bill Doctrine because the Enrolled Bill

Doctrine is part of our Constitution. It is in the constitution itself. It was put there deliberately by the 1970 Constitutional Convention as explained in the Illinois Supreme Court Case I referenced earlier.

And I think we can all agree that the Supreme Court does not have the authority to overturn any part of the Constitution, this or any other, even if it's a very, very bad idea. Even if the Legislature has not done a good job of policing themselves it's in the constitution and the way to change this if the People of Illinois aren't happy about it, is to amend the constitution. That's the only way and that's the rule of law. That's how it works. The Plaintiffs have not shown that they are likely to succeed on Count II. Did Your Honor have any questions or should I move onto Count III.

THE COURT: No questions.

MR. KINKEAD: Count III is a procedural due process claim, and once again, Plaintiffs are highly unlikely to proceed on the merits here because this claim is specifically foreclosed by the Illinois Supreme Court case law. So the gist of the claim as you heard from Mr. DeVore, the Plaintiffs were denied the opportunity to participate in the legislative process that led to the passage of House Bill 5471, but the Illinois Supreme Court has held that the

legislative process itself is the only process that anyone is entitled to when it comes to legislation. There is no right belonging to an individual to participate in the legislative process. That is from the Illinois Supreme Court and the cite is Fumarolo v. Chicago Board of Education 142 Ill.2d 54. There is no individual right to participate in the legislative process, due process or otherwise.

Fumarolo cites and adopts the reasoning that was set forth by the United States Supreme Court in two cases that are worth quoting to give a flavor or of what it means.

United States v. Locke 471 U.S. 84. At Page 108, the Legislature "provides Constitutional adequate process simply by enacting the statute, publishing it, and to the extent the statute regulates private conduct affording those within the State a reasonable opportunity both to familiarize itself with the general requirements imposed, and to comply with those requirements or punishment imposed."

THE COURT: Let me stop you right there. How are citizens or Legislatures themselves suppose to familiarize themselves with something that has been on the books for almost a year and was changed within two days and had no public hearings or opinions, or how are we suppose to get legislative intent out of that? There is nothing. How are we suppose to get there?

MR. KINKEAD: That's a good question. I thought you might ask it. I have an answer ready. What the U.S. Supreme Court is referring to here is the opportunity of people to familiarize themselves with how they are being regulated before they are punished for their conduct for not complying with regulation.

THE COURT: How are they suppose to become familiar with it in two days?

MR. KINKEAD: They are all familiar with it. They hired Mr. DeVore and filed a lawsuit within less than two weeks. To the extent there is any concerns, that's a defense for an individual to raise in a criminal prosecution to say that my due process rights have been denied because I didn't know that the conduct that you are now trying to hold me liable for is conduct that I can be held liable for. That is the due process that's being referred to here with familiarity.

THE COURT: Is that a different due process?

MR. KINKEAD: It's all under the umbrella of due process. Due process requires different things in different circumstances. There is no due process to participate in the legislative process. After the legislation becomes law, there is a due process right and this is recognized in many cases. There is a due process right to know whether or not

your conduct violates the law. That's also to know what the law is. So there has to be extraordinary circumstances for there to be a due process violation.

For example, the legislation passes at midnight at 12:01 while someone is asleep. They are arrested for violating it. That's would be a due process concern. But the fact that Plaintiffs have organized against this in such a short time, they know very well what rights are being taken away from them and what rights they think have been violated. They hired a lawyer to represent them. I think that pretty clearly shows familiarity with what this legislation is. They have taken steps today to protect themselves from what they say is an undue process under the law. That's all that's required under due process.

THE COURT: Okay.

MR. KINKEAD: So as I said, there was one other case that was cited, U.S. Supreme Court case that's worth pointing out to Your Honor. This case of Atkins v. Parker 472 U.S. 115. The quote is at 130, quote the Legislative determination in the law what has passed provides all the process that is due. The process that's due before the law is passed is simply the Legislature passing it. Afterwards, the due process we just talked about to know to a certain extent what's being criminalized. That's the due process.

The important thing the Plaintiff brought here is what happened before the Act was passed. It's actually the essence of our representatives of democracy that we elect representatives to go to Springfield and participate in that process for us. We don't have an individual right to show up and be present. This claim is squarely foreclosed by Illinois Supreme Court precedent.

I'm going to try to speed things a little bit here,
Your Honor, and move onto Count IV, which is the Equal
Protection Act, unless Your Honor has any further questions
about Count III?

THE COURT: No.

MR. KINKEAD: One final count, Count IV, and this is an equal protection claim. That boils down essentially to this, so the ban is on possessing and selling these weapons that are the subject of this legislation, and the magazines that are the subject of this legislation. It exempts, it doesn't apply to certain people; peace officers, retired law enforcement, members of the armed services, prison wardens.

The Plaintiffs argument, as you heard, is that this differential treatment between peace officers on the one hand and everyone else on the other hand, this differential treatment is subject to strict scrutiny under the equal protection clause because it infringes on the fundamental

right to bare arms secured by the U.S. Constitution. So like the others, Your Honor, this is squarely foreclosed by precedent. "Repackaging a claim that is more appropriately brought under a different Constitutional provision, here the Second Amendment as an equal protection claim, will not usurp the legal framework that is traditionally implied."

That is <u>Culp v. Raoul</u>, the Attorney General, 921 F.3rd 646. It's a case from the 7th Circuit Court of Appeals 2019, and the essence of that holding put another way is that an equal protection claim premised on a violation of a Second Amendment to the U.S. Constitution, is not cognizable as an equal protection claim. It cannot proceed as an equal protection claim. If it is brought at all, it must be brought under the Second Amendment.

A equal protection claim based on an infringement of Second Amendment rights is no equal protection claim at all. If those rights are to be vindicated, they are to be vindicated under the Second Amendment. The <u>Culp</u> case I mentioned is just one in a long string of cases that stand for a pretty clear Constitutional principle, and that is that a claim based on a violation of the Constitution must be brought under the most specific applicable amendment.

I'll give you two cites for that proposition Graham
v. Connor 490 U.S. 386. It's a 1989 U.S Supreme Court case.

And <u>Conyers v. Abitz</u>. That's 416 F.3rd 580, and it's a 2005 case from the 7th Circuit Court of Appeals. Both of those cases along with the other one I've cited stand for the proposition that a Constitutional claim must be brought under the most specific applicable amendment. Here, that is the Second Amendment to the U.S. Constitution but there is no Second Amendment claim in the litigation. Regardless, the equal protection claim cannot go forward. It's not cognizable under the case law.

By the way, Your Honor, I'm sure you know this, the reason why I'm citing these Federal cases to you is because our Supreme Court, the Illinois Supreme Court, has told us that for equal protection purposes as well as due process purposes, we follow the U.S. Constitution in lock step. So Federal cases are just as persuasive as any other because Federal equal protection law is the same as Illinois equal protection laws.

THE COURT: You are saying that the Illinois

Constitution is following the Federal Constitution. Where

is this in the Federal Constitution for this type of gun

ban?

MR. KINKEAD: Where did the authority to do this come from?

THE COURT: Where is there a gun ban similar to this

in the Federal Constitution?

MR. KINKEAD: The Constitution doesn't ban anything.

But there was, Federal Congress, Federal Legislature banned,

I know it's a controversial term, but they banned those

weapons for a good ten years in the 1980's.

THE COURT: Where is it now? Is there a Federal Constitutional ban similar to this one that we are talking about in the Federal Constitution?

MR. KINKEAD: I'm not sure what you're asking. If what you're asking is if a Second Amendment claim challenge to this legislation has been filed would we be defending it as not violative to the Second Amendment, yes, we would be saying this does not violate the Second Amendment. In fact, I believe we will be in court in the next few days making exactly that argument. So yes, this is our position that this law does not infringe on the Second Amendment to the Constitution.

If you are asking whether or not there is currently in law a Federal ban on these types of weapons, the answer is no, but there use to be one. And there is currently a ban on these types of weapons in I think eight or nine other states. So we are not by any means an outlier on this type of legislation.

THE COURT: Just trying to following your argument.

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You were arguing that the Federal Constitution and the
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     Illinois Constitution were consistent. I'm asking where
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     this one would be found, but there is currently not one,
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     correct?
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            MR. KINKEAD: I'm not understanding the question.
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            THE COURT: There is currently not a similar ban on
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     the books on the Federal Constitution side similar to this,
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     correct?
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            MR. KINKEAD: You're correct. The Federal
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    Constitution doesn't ban anything. It's a series of rights
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     enumerated, one of which is the Second Amendment that
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     enumerates the right to bare arms. And there are many
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     arguments we have about why this legislation does not
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     infringe --
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            THE COURT: I'm pointing out the inconsistency is
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     all I'm doing. The Federal Constitution does not ban these
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    types of weapons, yes or no?
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            MR. KINKEAD: The Federal Constitution permits a ban
19
    on these type of weapons.
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            THE COURT: But it does not ban them?
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            MR. KINKEAD: No.
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            THE COURT: Go on.
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            MR. KINKEAD: So that's the first problem it's not
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     cognizable as an equal protection claim, but there is a
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second problem with it as well. "When a party bringing an equal protection claim fails to show that he is similarly situated to the comparison group, his equal protection challenge fails." That case is In Re M.A. 2015 IL 118049

Paragraph 26. That's the Illinois Supreme Court of course.

What that case stands for is an uncontested proposition that when you're bringing an equal protection claim, you have the burden in the first instance before anything else happens in that claim to make a showing that you are similarly situated to the comparison group. The people being treated differently that you think should be treated the same as you, or you should be treated the same as them.

There is no attempt made by Mr. DeVore to make this showing. He did not attempt to show that his clients are similarly situated to the exempt categories of people in the legislation. He didn't say anything about it. That was his burden. He did not make the showing. For that reason alone he hasn't shown there is a likely success on the merits. I think the reason why he didn't bother to try to make that showing is because there is no way that they can succeed. This also is addressed by precedent. So the people in the professions that are exempted from these provisions of the legislation, they are in professions that anything else

entails substantial firearm training. How to safely handle and store what the Legislature has defined as assault weapons.

There is several other states that have a ban on these types of weapons. Many of these bans have been in effect for a long period of time, and most of the other states exempt the same categories of people that we do in Illinois. And so that's given rise to litigation making similar claims to the one that Mr. DeVore mentioned and those courts have resoundingly rejected that argument.

He referenced a few of the cases, <u>Kolbe v. Hogan</u> 849 F.3rd 114, the Fourth Circuit Federal case from 2017 involving a challenge to the Maryland assault weapons ban. The exempted professions quote are not similarly situated to the general public with respect to the assault weapon and large capacity magazine ban by the statute.

THE COURT: Other states are advisory at best, so

I'm not interested in what other states are doing. If the

U.S. Supreme Court had a case on point, I would love to hear that.

MR. KINKEAD: I don't believe any of these have reached the U.S. Supreme Court. I think <u>Bruen</u> was the first in about ten years. These cases are still persuasive. As I told you, the Illinois Constitution equal protection claim

moves in lock step with the Federal. So these cases involve the Federal equal protection clause are persuasive authority to the extent you find them persuasive, for the claim brought here. I do think it's relevant, Your Honor, that I can cite these cases, you're not bound by them, but I can cite these cases finding in favor of our position, but he can't cite any cases in his favor. I think that is relevant to the success on the merits.

I'm going to sum up real quickly on the equal protection and then I'll sit down. Two reasons why the equal protection claim will not succeed, first, equal protection claim based on an infringement of a Second Amendment right is not cognizable as an equal protection claim. Instead, it must be brought under the Second Amendment or not brought at all.

The second point, even if the Court were to apply the equal protection analysis to this claim, it will still fail because Plaintiffs do not bother to make the showing that the Illinois Supreme Court requires them to make. They didn't even bother to attempt to show that they are similarly situated to the people that are exempt to the possession. Multiple courts have rejected that argument. No court has found in favor of what the Plaintiffs seek here. Unless you have any further questions, I'm happen to

1 sit down.

THE COURT: No further questions.

MISS BAUTISTA: I'm going to address irreparable harm and inadequate remedy at law which courts have regularly addressed those together, so both are applicable here. Plaintiff has not shown that they are subject to irreparable harm by the passage of the Act and, you know, in Plaintiffs TRO motion, which is only three pages, Paragraph 3 is the only one that addresses what irreparable harm the Court is suppose to consider.

And they say Plaintiffs are being immediately and irreparably harmed each and every day in which they continue to be subjected to the Act and these harms are continuing transgressions against their fundamental rights to bare arms. But the Act hasn't affected the right to bare arms.

Those individual Plaintiffs who already possessed
the assault weapons that are listed in this Act can continue
to possess the assault weapons and don't even have to
register that they own these assault weapons until January 1
of 2024. So even if someone was going to argue that that is
a harm in and of itself having to register the weapon,
that's not in effect yet. They are not at risk of eminent
harm as a result, and that doesn't necessitate emergency
relief.

And for those who sell assault weapons, at most, we would be looking at a reduction in sales but notably, Your Honor, we don't have any affidavits in front of you with any information or even any allegations in either the verified TRO or the verified complaint arguing how many of these assault weapons do they sell a year? How many do they sell to individuals versus to the United States Government? We don't have any of that information to be able to assess that, and it's Plaintiffs burden here to show that they would be irreparably harmed.

THE COURT: Counsel, isn't a reduction in sales an immediate and irreparable harm?

MISS BAUTISTA: No, Your Honor, because it would have to be a reduction so great that it essentially puts the

have to be a reduction so great that it essentially puts the Plaintiff out of business. When money can adequately compensate one for our harm, then that is, that is not irreparable, and we've cited this in our brief. Irreparable harm only exist when monetary damages cannot adequately compensate the injury and the injury cannot be measured by pecuniary standards. And that is Happy R Securities v.
Agri-Sources.

And then a Fifth District case which stated that an injunction cannot be granted when the harm can be compensated adequately with monetary damages with a

reasonable degree of certainty. Ajax Engineering v. Sentry Insurance.

So if you look at the Act, and Plaintiffs attach this to their complaint, it's not that gun stores cannot sell assault weapons, they can sell them or transfer them to any of the categories of people that Mr. Kinkead just discussed, the law enforcement individuals who are exempted from the Act, but they can also sell them and transfer them to the United States or any department or agency thereof, and they can sell and transfer them in another state or for export.

There are any number of categories of both individuals and the governmental entities and states and individuals out of the state that these guns can be sold to. And again, there is no information stating that these, they are at eminent risk of being put out of business because of the Act that's at issue here.

THE COURT: Counsel, isn't taking part of their market away damage to their business? Won't that necessarily take away from their bottom line?

MISS BAUTISTA: The harm would have to be irreparable in order to warrant a TRO. It cannot be compensated by monetary damages. First of all, we have no information saying that their businesses will be harmed in

any way, shape, or form.

We don't know that there will be a reduction in their bottom line. We don't know that there will be reduced profits, because there is no information before Your Honor regarding that.

THE COURT: Counsel, wouldn't that be the purpose of having an emergency to prevent a business from going out of business before that happens? Because once a business is out of business, there is no way to fix it. There is absolutely nothing to change, wouldn't you agree?

MISS BAUTISTA: Yes, Your Honor. However, the Fifth District has told us that we cannot just speculate on the possibility of injury. In Smith v. Department of Natural
Resources
2015 Ill.App.5th 140583 Paragraph 27, the necessary showing of irreparable injury "is not satisfied by proof of a speculative possibility of injury and such relief will not be granted to allay ungrounded fears or misapprehension".

There is a First District case <u>In Re Marriage of</u>

<u>Slocum</u>, allegations of mere opinion, conclusion, or belief

are not sufficient to show a need for injunctive relief.

Here we don't even have conclusions or beliefs or fears.

All we have is a statement that they are subject to

immediate and irreparable harm to their fundamental right to

bare arms. We don't have any information alleging any possibility of a decrease in sales or profits or that their businesses will be put out of business as a result of this Act. It has not been alleged.

So even if we are going to speculate as to a possible injury, which the Fifth District tells us not to do, but even if we are to speculate and say well, it makes sense that they won't make as much money because they sell the weapons now and they won't be able to sell them to as many people, they'll still be able to sell them, just not to as many people. Sure, there maybe will be some harm to their bottom line. That can be compensated by money and therefore is not irreparable harm. It's not irreparable harm because first, we are speculating regarding any possible injury; and second, because any possible injury to the bottom line can be compensated with monetary damages.

Now turning to the individual Plaintiffs, Your
Honor, I've already discussed briefly that those who possess
the assault weapons listed in the Act can still continue to
possess the weapons. Those who wish to purchase assault
weapons can still bare arms, and that's an important point,
Your Honor, because what they alleged is that they are being
harmed by their right to bare arms, but District of Columbia
v. Heller says that the Second Amendment does not provide

quote a right to keep and carry any weapon whatsoever in any manner whatsoever and for whatever purpose. And that's 554 U.S. 570 at 626.

The collection of a particular weapon is not what's protected by the Second Amendment. It's the right to keep and bare arms generally. Not a specific weapon. And in Pena v. Lindley, which is an Eastern District of California Court from 2015, stated that the selection of particular arms is not part of the right to bare arms. And that's 2015 WL 854684. So even those who don't currently possess an assault weapon that is prohibited under the Act still have a right to bare arms.

So therefore, it is not irreparable harm to allow this to go forward. The gun stores are still able to sell assault weapons, just not to specific people. They are able to sell them to people in the State of Illinois who are law enforcement officers. Mr. Kinkead discussed the category of those people they are allowed to sell them to. The United States Government and it's agencies. They are allowed to sell them out of state. They are allowed to export them. So it doesn't mean that they are holding assault weapons that they can't possibly sell. The people who already possess assault weapons can continue to possess assault weapons, and those who wish to purchase assault weapons

still can purchase arms, just not these specific ones.

THE COURT: Counsel, since you and co-counsel wish to compare to the U.S. Constitution, where in the U.S. Constitution does it differentiate which arms you can bare?

MISS BAUTISTA: That would be done through legislation not the U.S. Constitution. The Second Amendment specifically says there is a right to keep and bare arms. And then as <u>Bruen</u> has stated and <u>Heller</u>, that states are not prohibited from regulating which guns people can buy, how they can buy them, whether they need a license to purchase the guns, whether there is a point of purchase background check.

Bruen specifically says that regulation is allowed under the Second Amendment as long as it is not so exorbitant that it essentially takes away the right to bare arms. And that's the same thing the Heller court said in regards to the D.C. laws that the Court found ultimately led on a ban of an operable handgun in the home. No, you need to have an operable handgun in the home in order to be able to exercise your right to possess a gun because an inoperable handgun is essentially not being able to exercise your Second Amendment rights.

Here people can still possess any number of firearms. It's just specific ones that they cannot possess.

It does not amount to a total prohibition on exercising your Second Amendment rights. But this leads back to the point that Mr. DeVore acknowledged in his argument and Mr. Kinkead accurately in his, that you can't bury a Second Amendment claim in a due process claim or equal protection claim. Plaintiffs are not bringing a Second Amendment claim in this case. If they were, we would be happy to discuss that. And we have gone partially down the path of discussing that, but Plaintiffs are not bringing a Second Amendment claim. They are bringing single subject claims, an Enrolled Bill Doctrine claim, a due process claim, and equal protection claim. And we've still shown that their right to bare arms is not being infringed here by the Act.

But for the reasons that we've discussed, Your
Honor, Plaintiffs have not shown irreparable harm from the
Act. They can still possess the weapons that they own.
They can still purchase any number of weapons that are
currently on the market, and gun sellers can still sell
these guns, albeit to a select group of people. And for
those reasons, Your Honor, we believe the TRO should be
denied.

THE COURT: Mr. DeVore, would you like to comment?

MR. DEVORE: Please, Judge. I actually agree with

my colleague, even though they tried desperately to go down

that rabbit hole. We are not bringing a Second Amendment claim today. This statute is attempting to implicate those rights so it is a fundamental right that is at issue. When you deal with equal protection analysis, what type of right is being impacted by that legislation determines the level of scrutiny.

But Mr. Kinkead went way off the rails when he was trying to say that we are obligated to bring a Second Amendment claim. No. We are not. And he, I think they may disagree with each other because there was an acknowledgement this is not a Second Amendment claim, but it is what's at play. It's a very important distinguishing characteristic, Judge.

I'm going to go back and deal with, before I get to irreparable harm and issues at the end, I want to go back to some of the things that Mr. Kinkead talked about. Let's go to the single issue rule. Without providing -- and you should take a quick look at the Wirtz case, Judge. You'll make quick disposal of it. He says well, this is an Act regarding Firearm Regulation. That's what he said. And I'm scouring through the documents, the public record because Your Honor actually said, where do we find intent? We don't find it in the record. Mr. Kinkead doesn't get to come here on behalf of his clients and arbitrarily say this is what we

were doing. If you go into the record and actually look at the Act that was passed, it says at the top, it's subject is an Act Regarding Regulation. It started that way and it ended that way. They did not change this Act. Which we could have argued and quibbled about. They didn't change the subject at the last minute. They left the subject the same. So if you look at it, it says an Act Regarding Regulation.

I don't know where the Firearm Regulation comes from. It's nowhere in the public record. It's a conveniently, and I think I even pled it, self-serving choice by the Defendants to try to pigeon hole the single subject issue. The record speaks for itself. The Court can look at it. Exhibit E as passed Line 1 an Act Concerning Regulation. That is an overbroad topic because in the Wirtz case, if you actually read it, they ended up finding a violation of the single issue rule. An Act Concerning Regulation cannot stand. It cannot stand. It doesn't pass the first threshold.

And since it can't pass the first threshold, the

Court can't even get to the second threshold of whether

these drug trafficking investigations, human trafficking

investigations. They try to argue human trafficking and

drug trafficking involves firearms. Is that in the record

anywhere? No. You won't find anything in the record of the Legislature, which is why they are not here. I'm going to keep pointing it out. They are not here. It fails because the subject is an Act Regarding Regulation. Started that way. Ended that way.

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Now there was a suggestion that you look at the subject as a final product. You don't look at it as it started. So you look at all of the various changes to the law that was made and say well, they relate to each other. I think we can quibble about that but for today's purposes, the Court doesn't get there. There is no authority that says you do not when it comes to single subjects on the second tear of the analysis compare how the Act originated to how it ended. There is no authority that says that on point. I hope the Supreme Court will clarify that given the gamesmanship that the Legislature has engaged upon, but as of today, there is no authority that tells you that you can't say that changing the subject matter of the original bill to something completely unrelated to the final product violates single subject on the second tear of the analysis. There is nothing binding that says you can't.

But as to the first point, the first tear of the analysis, is it a legitimate subject? Because the case law says -- let me go back to it, sir, the case law actually

says while the Legislature is free to choose subjects comprehensive in scope, which is true, the single subject requirement may not be circumvented by selecting a topic that is so broad that the rule is evaded as a meaningful Constitutional check. If this bill would have started as a regulation concerning firearms, and it ended that way, I think they would probably be okay. But it didn't, Judge. Do not take Mr. Kinkead's word for what this is an Act regarding regulation of. I ask you to look to the record itself. If you look at the exhibit as it started on January 28, and if you look at the exhibit as it ended on January 10 of 2023, it says an Act Concerning Regulation. We have established that likelihood, Judge.

And again, I'm going to point out again when we are talking about intent, and you brought it up, Judge, what is the intent? What is the purpose of this bill? I don't know. I don't know. I know what I read in their pleading, which again is not something, I've never seen any juris prudence that says this Court should glean the intent of the bill based on what the attorneys defending the bill says that it is. They write in their pleading that you have before you it's to try to limit the number of people that have access to these weapons.

When we get to equal protection, what does training

have to do with that? What does limiting the number of people that have access due to whether they are trained or not because if training is an indication of your right to have them is retained, then just put a training requirement in. Because trained people can do bad things just like untrained people. You can't determine the intent, Judge. You can't do it.

As to the three readings rule, I've honestly asked myself this question. I understand my colleague's argument that you are absolutely foreclosed. They didn't provide any authority to that, but the Supreme Court said it and I have it here because it's the Geja's Cafe case of 1992. If the General Assembly continues it's poor record of policing itself, we reserve the right to revisit the issue on another day to decide the continued propriety of ignoring this violation.

And in the 2003 case of Friends of Parks v. Chicago

Park District the Supreme Court said again, the Legislature

did show remarkably poor self-discipline but the record they

had in front of them on that day was not sufficient to which

they could potentially reconsider this issue.

The fact that the Supreme Court left that door open does that stand for the proposition that this Court can't consider it and it has to just eventually say, we deny your

relief. Let the Supreme Court bring it up? You can answer that question. It's only one of four reasons we are arguing likelihood of success.

Procedural due process. Once again, my colleague is not wrong when he says the legislative process is, in fact, the process that we as citizens are entitled to under procedural due process. It's true. The legislative process is what we as citizens have a right to expect. And to suggest that well, any other due process only triggers after they pass a law, the proposition is they can do whatever they want to pass a law. No matter how violative it is, and you can go argue about that after the fact like we are sitting here today arguing to you. We don't have a right as citizens of the State of this Nation to be able to adequately through our representatives or otherwise participate in the passage of laws. That's what they are saying.

This bill can go through the Legislature for 345 days and as an innocuous insurance bill and at 3:00 on a Sunday afternoon, strip it, and replace it, and pass it within 48 hours. We don't have any right to expect that our legislative process is more in conformity with Constitutional principles. I disagree, Judge. There is no authority that they can cite that says we don't have a right

to expect that they follow those principles. None. They skirt around it. And they try again. They only have 24 hours. But none of that case law says it's not a violation of due process. A meaningful opportunity for citizens to participate in the legislative process.

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When I say participate, that doesn't mean them directly. It could mean their representatives, because citizens do have a right to participate. They can present witness slips. Things of that nature once a committee gets ahold of a bill. They got ahold of this bill Sunday at They changed it a few times, et cetera. There is no doubt that there is an absolute intentional effort by the Legislature of the State of Illinois to circumvent the legislative process. And I have argued on behalf of my clients to you that it is violative of their procedural due process rights. If the Supreme Court of this State wants to say otherwise, let them say otherwise. For now, Judge, I think it's crystal clear we all understand the gamesmanship that our legislative process has turned into. disparaging and in violation of everything that we know about due process of law.

Again, as to the equal protection claim, they cite a bunch of -- they don't cite a 7th Circuit case to you, which would be a little bit more persuasive. They cite some out

of other appellate courts of the Federal circuit. But all of these cases were before Bruen. You ought to read the Bruen case. What Bruen pretty much says is that you are going to have -- Bruen really made it clear that our Second Amendment rights are now not a second class right. And if you are going to have regulation on them, that regulation needs to comport to the history and traditions of our nation. We are not arguing that today, but these cases that they cite about well, these regulations from the past have allowed for these trained people to be exempt. Again, that was before Bruen and it's not really on point today.

exempt. They get those jobs, those administrative jobs

through political appointment. Are they trained like a navy

seal? Are they trained like even a member of our drug task

force for the Illinois State Police? No. The Department of

Corrections employees, most of them aren't allowed to carry

a weapon at work. Do they go through some training?

Certainly.

Just for political, or not political, I'll save that word for later, conjecture, Judge. How many people are trained firearms conceal and carry men and women in this state are highly trained. They are not exempt so if training is really the indication that they are trying to

satisfy, which it's not, there is no intent that says training is the issue, how is that resolved by just carving them out and saying you can keep your rights because you have had some training maybe, but everybody else, your individual right to bare arms for self-defense is going to be impaired. It doesn't make any sense. It's absolutely irrational, and I've respectfully, again, my colleagues here are doing their job. I respect them, but I respectfully submit to the Court there is only one connection between those persons that are exempt, and you read what I thought it was. Is it true or not? I don't know. But how does someone, Judge, who works in a jail, not disrespecting that job at all. They work in a jail. How is their rights to bare arms different than this man sitting right here? It's not at all. not. This clearly violates equal protection which does not have to be brought before this court on a Second Amendment violation. All I have to say is what is the right that's being implicated in this case, and that is again, the right to bare arms which includes the right to purchase, the right to sell, the right to transfer, et cetera. I'm getting to their -- there is no injury. I really like this one, Judge. No injury. For those

Plaintiffs that have businesses, there is no injury. They

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can still sell other stuff. Guess what? They can still sell these weapons to their exempt categories. There is no injury. Suggesting that we ought to quantify it somehow as to whether or not that injury needs to be quantified to dollars little alone the fact that they are being prohibited from a pure equal protection, they are being prohibited from selling those but exempt persons can sell all they want. A guy who works or girl who works in the county jail can sell all of the .50 cals they want, but these businesses cannot. It's irrational. It makes no sense.

Individuals. Well if you have one right now, you can still possess it, and there is no immediate harm because you don't have to register it for a year. We are not arguing that's the immediate harm. Don't forget in 90 days, sir, you can only possess that weapon on your own private property, someone else's private property, a shooting range or a gun dealer. And be careful, because if you violate that, you're going to be a criminal. Potentially a felon.

You can't go by a new one. A citizen can't buy one.

Because you're not trained at least for these categories. I

think it's a misnomer to say it's because they have adequate

training, these groups, because you're carving out all kind

of other citizens regardless of their training, but you

can't go buy one. Retired law enforcement officers. I love

law enforcement, you retired 30 years ago, go buy all you want. Need some .50 cal? Go buy a couple. It just doesn't make sense. It makes no sense whatsoever. It doesn't even survive rational basis let alone strict scrutiny.

You don't have to decide today those issues. You don't have to decide today. My clients have a right to be treated the same as every other citizen in this State when it comes to their individual rights to bare arms. That has been infringed. Every day it's infringed. It's irreparable. There is no adequate remedy except an injunction from you.

We have raised four separate and distinct legal issues for you. Single issue rule. Three readings. Due process. Equal protection. All you have to find, sir, is that there is a likelihood in your mind that one of those arguments will carry the day. I don't to prove to you today it carries the day. You just have to find there is a likelihood it carries the day.

I'm asking you to enter this injunction that allows them to maintain their rights. Maintain them. 866

Plaintiffs to maintain their rights on par with the thousands of citizens that are still by the legislative fiat also exempt. Plaintiff rests.

THE COURT: Counsel, final word.

MISS BAUTISTA: I just ask that you take this under advisement until such time as you have had an opportunity to review our brief and the cases we cited therein. We filed it as soon as we could after receiving an email from Mr. DeVore that this would be up at 11:00 a.m. today. We apologize we didn't get it to Your Honor before you took the bench this morning.

THE COURT: Mr. DeVore, Counsel, I am going to take this under advisement. It's not going to be today. I will have a ruling for you before the end of the week. I realize this is Wednesday. I have been in court all day. I have court all day tomorrow. I will have a ruling by Friday. I want a chance to review case law. Whether or not I get to your brief, that was not part of this. I will try to get to that as well.

MR. DEVORE: Thank you, Judge.

THE COURT: Mr. DeVore, you have a proposed order?

MR. DEVORE: I presented one. It's in the record.

19 You can take a quick look. We presented a proposed order.

If we need to email it in a Word document if you might want to consider it in any capacity.

MR. KINKEAD: If I may, I think that was a proposed

23 order for a TRO without notice.

MR. DEVORE: I sent a second one.

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MR. KINKEAD: I'm sorry. I didn't see that.
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            MR. DEVORE: I'll send it to you.
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            MR. KINKEAD: I appreciate that.
            MR. DEVORE: If I can send it in Word document.
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            THE COURT: I'm not seeing it in the record. It may
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    be there.
            MR. DEVORE: I'll email it to Your Honor and Counsel
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     if that's okay.
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            MISS BAUTISTA: May we also have the opportunity to
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     submit a proposed order?
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            THE COURT: You beat me to the punch. You were
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     next. You're welcome to submit a proposed order as well.
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    will have a ruling by Friday at the close of business.
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            MR. DEVORE: Thank you, sir.
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            THE COURT: Any questions from any of the parties?
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            MISS BAUTISTA: Is there a time by which you need
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     the proposed order and or an email?
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            THE COURT: I don't want to give my email to the
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    world. Step forward and I'll write it down for you.
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    Anything else from the parties?
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            MR. DEVORE: No, thank you, sir.
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            THE COURT: That will be all. Court is in recess.
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            (Hearing adjourned)
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1	STATE OF ILLINOIS)) ss.
2	FOURTH JUDICIAL CIRCUIT)
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5	I, Lori A. Hess, a court reporter for the Fourth
6	Judicial Circuit of the State of Illinois, do hereby certify
7	that the above and forgoing representation is a true and
8	correct transcript of the proceedings had in the above
9	designated cause on the date set forth therein.
10	Dated this day of, 2023.
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13	Court Reporter
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